I Mina'Trentai Tres Na Liheslaturan Received Bill Log Sheet

BILL NO.	SPONSOR	TITLE	DATE INTRODUCED	DATE REFERRED	CMTE REFERRED	PUBLIC HEARING DATE	DATE COMMITTEE REPORT FILED
	B. J.F. Cruz	AN ACT TO ADD A NEW ARTICLE 5 TO TITLE 4,	01/05/15	01/06/15	Committee on		
		CHAPTER 8, OF THE GUAM CODE ANNOTATED	10:53 a.m.		Appropriations and		
		TO CREATE A NEW "HYBRID" RETIREMENT			Adjudication		
		SYSTEM WITH MANDATORY PARTICIPATION BY					
		GOVERNMENT OF GUAM EMPLOYEES HIRED					
2-33 (LS)		AFTER DECEMBER 31, 2015; WITH OPTIONAL					
		PARTICIPATION FOR DEFINED CONTRIBUTION					
		RETIREMENT SYSTEM PARTICIPANTS WHO					
		ELECT TO TRANSFER TO THE NEW HYBRID PLAN					
		IN ACCORDANCE WITH REGULATIONS TO BE					
		PROMULGATED					

Senator Rory J. Respicio CHAIRPERSON MAJORITY LEADER

January 6, 2015

Senator Thomas C. Ada VICE CHAIRPERSON ASSISTANT MAJORITY LEADER

<u>MEMORANDUM</u>

To:

Speaker
Judith T.P. Won Pat, Ed.D.
Member

Rennae MenoClerk of the Legislature

Vice-Speaker Benjamin J.F. Cruz Member Legislative Legal Counsel

Attorney Therese M. Terlaje

Legislative Secretary Tina Rose Muna Barnes From: Senator Rory J. Respicio

Fina Rose Muna Barnes
Member

Chairperson, Committee on Rules

Senator

Subject: Referral of Bill No. 2-33(LS)

Dennis G. Rodriguez, Jr. Member As the Chairperson of the Committee on Rules, I am forwarding my referral of **Bill No. 2-33(LS).**

Senator Frank Blas Aguon, Jr.

Please ensure that the subject bill is referred, in my name, to the respective committee, as shown on the attachment. I also request that the same be forwarded to all members of *I Mina'trentai Tres na Liheslaturan Guåhan*.

Member

Should you have any questions, please feel free to contact our office at 472-7679.

Senator Michael F.Q. San Nicolas Member

Si Yu'os Ma'åse!

Senator Nerissa Bretania Underwood

Attachment

PENDING MINORITY LEADER

Member

Pending Assistant Minority Leader

I MINA 'TRENTAI TRES NA LIHESLATURAN GUÅHAN 2015 (FIRST) REGULAR SESSION

Bill No. 2.33 LLS)

Introduced by:

B. J. F. Cruz

AN ACT TO ADD A NEW ARTICLE 5 TO TITLE 4, CHAPTER 8, OF THE GUAM CODE ANNOTATED TO CREATE A NEW "HYBRID" RETIREMENT SYSTEM WITH MANDATORY **PARTICIPATION** BY **GOVERNMENT** OF **GUAM** EMPLOYEES HIRED AFTER DECEMBER 31, 2015; WITH **OPTIONAL PARTICIPATION** FOR DEFINED CONTRIBUTION RETIREMENT SYSTEM PARTICIPANTS WHO ELECT TO TRANSFER TO THE NEW HYBRID PLAN IN ACCORDANCE WITH REGULATIONS TO BE **PROMULGATED**

BE IT ENACTED BY THE PEOPLE OF GUAM;

SECTION 1. Legislative Findings and Intent. I Mina'trentai Dos Na
Liheslaturan Guåhan finds that there are three separate retirement plans generally

available to Government of Guam employees: (a) employees employed on or before

4 September 30, 1995 were required to become members of the Retirement Fund

5 (Defined Benefit Plan) under Article 1, Chapter 8, Title 4 of the Guam Code

6 Annotated; (b) employees employed after September 30, 1995 were and remain

required to become participants in the Defined Contribution Retirement System

8 under Article 2, Chapter 8, Title 4 of the Guam Code Annotated; and (c) all

9 employees, except those participating in a Government of Guam sponsored plan

under Section 403(b) of the Internal Revenue Code, may voluntarily participate in

the Deferred Compensation Program under Article 3, Chapter 8, Title 4 of the Guam

12 Code Annotated.

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I Mina'trentai Dos Na Liheslaturan Guåhan further finds that the Defined

- 1 Contribution Retirement System was established in 1995 amid concerns and findings 2 by the Twenty-third Legislature that:
 - (a) The Actuarial Valuation of the Retirement [Defined Benefit] Plan prepared by Deloitte & Touche as of September 30, 1993, expressed concern that benefit levels are rather excessive in comparison to most other government retirement systems.
 - (b) Benefit levels and retirement policy should be reviewed and benefit levels should be adjusted in order to address specific inequities, excessiveness, and desired policy objectives.
 - (c) In establishing benefits for a new plan, generally accepted retirement income levels standards should be observed and the details of any new plan must be considered thoroughly and a comprehensive education and implementation plan must be developed.
 - Pub. L. No. 23-42:1 (Emphasis and bracketed text added).

I Mina'trentai Dos Na Liheslaturan Guåhan has continued to review benefit levels and retirement policy in light of retirements of participants in the Defined Contribution Retirement System, as well as the Defined Benefit Plan. The review by I Mina'trentai Dos Na Liheslaturan Guåhan involved consideration of a comprehensive and detailed study by Milliman, Inc. of alternative retirement plans and arrangements, based upon the Actuarial Valuation under the Defined Benefit Plan as of September 30, 2008, and updated through September 30, 2014. The alternatives, which included cost comparisons between Social Security, the Defined Contribution Retirement System, Social Security plus the Defined Contribution Retirement System, and the Hybrid Plan herein, were prepared as part of an analysis of funding requirements and retirement benefit levels of participants in the Defined Contribution Retirement System and future government of Guam employees.

I Mina'trentai Dos Na Liheslaturan Guåhan finds that the benefit levels of

retirees of the Defined Contribution Retirement System, including those who voluntarily participate in the Deferred Compensation Program, have not been sufficient to maintain their standards of living in retirement. *I Mina'trentai Dos Na Liheslaturan Guåhan* finds that an alternative retirement program that combines a defined benefit "floor" of benefits, along with a salary reduction deferred compensation program, is necessary to provide a reasonable opportunity for government employees to maintain their standards of living in retirement, while also balancing the government's budgetary needs and obligations to active and retired government employees and their survivors. *I Mina'trentai Dos Na Liheslaturan Guåhan* finds that this combination of benefits under an alternative "Hybrid Retirement System" is reasonable and prudent to balance the needs of government employees as well as the government as a whole, and is a preferred alternative to a continued Defined Contribution Retirement System plus Social Security, assuming that Social Security eligibility is extended to government of Guam employees.

I Mina'trentai Dos Na Liheslaturan Guåhan intends to establish a new "Hybrid Retirement System" to be comprised of participation in: (1) the preexisting Retirement Fund that shall provide for an unreduced retirement defined benefit equal to 1.75% of an employee's average annual salary for each year of credited service at retirement age 65; and (2) the preexisting Deferred Compensation Program providing for a required pre-tax salary reduction contribution equal to one percent (1%) of a member's base salary.

I Mina'trentai Dos Na Liheslaturan Guåhan intends that the new "Hybrid Retirement System" shall require mandatory participation by all new employees hired after December 31, 2015, with voluntary participation in certain circumstances by participants with interests in the Defined Contribution Retirement System who elect to participate in, and, in certain circumstances, transfer their account balances to, the "Hybrid Retirement System" in accordance with regulations promulgated by

1	the Boa	ırd of	`Trustees	of the	Retirer	nent Fund	l.
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SECTION 2. Summary of Key Provisions in New Hybrid Retirement 2 **System.** A new Article 5 as described in Section 3 of this Act shall be added to Title 4 (Public Officers and Employees), Chapter 8 (Retirement of Public 4 Employees), of the Guam Code Annotated to create a "Hybrid Retirement System" that is comprised of participation in the preexisting Retirement Fund and Deferred 7 Compensation Program. Subsections A – E of this Section 2 are provided only as a convenient summary of the key provisions of the Hybrid Retirement System, and 8 are not meant to be codified in Chapter 8, Title 4 of the Guam Code Annotated.

Participation in the Hybrid Retirement System A.

New Employees (1)

With limited exceptions, new employees whose employment commences on and after January 1, 2016 shall participate in the Hybrid Retirement System.

- Former Employees Who Are Reemployed (2)
- (a) Reemployed employees who have retired under government of Guam sponsored plans are prohibited from participating in the Hybrid Retirement System. All reemployed employees who retired under the Defined Benefit Plan, the Defined Contribution Retirement System, or the Hybrid Retirement System are required to participate in the Defined Contribution Retirement System.
- (b) Reemployed employees who were members of the Defined Benefit Plan and did not refund (withdraw) their employee contributions upon separation from service shall resume membership in the Defined Benefit Plan.
- Reemployed employees with interests in (c) the Defined Contribution Retirement System shall participate in the Defined

Contribution Retirement System, unless such eligible employees timely elect to participate in the Hybrid Retirement System (and in some cases, transfer their account balances) under the following circumstances:

- (i) Such eligible employees who are reemployed during the "Eligibility Window" commencing on January 1, 2016 and ending on September 30, 2016, may, during the "Election Window" commencing on April 1, 2016, and ending on September 30, 2016 (October 31, 2016, for reemployment commencing during the month of September 2016), elect to participate in the Hybrid Retirement System and transfer their account balances in the Defined Contribution Retirement System to the Retirement Fund for credited service effective as of January 1, 2017.
- (ii) Such eligible employees who are reemployed after September 30, 2016, may, within 30 days of their reemployment, elect to participate in the Hybrid Retirement System, but may not transfer their account balances in the Defined Contribution Retirement System to the Retirement Fund for credited service.
- (3) Disabled Participants Receiving Ancillary Benefits Under Article 4

Disabled participants in the Defined Contribution Retirement System who are receiving pre-retirement disability benefits under Title 4, Chapter 8, Article 4 of the Guam Code Annotated during the "Eligibility Window" commencing on January 1, 2016 and ending on September 30, 2016, may, during the "Election Window" commencing on April 1, 2016 and ending on September 30, 2016 (October 31, 2016, for participants who commence receiving disability benefits during the month of September 2016), elect to participate in the Hybrid Retirement System, effective upon the termination of their disability benefits in connection with their retirement or their

reemployment with the Government of Guam, and transfer their account balance in the Defined Contribution Retirement System to the Retirement Fund for credited service.

(4) Current Employees

Employees participating in the Defined Contribution Retirement System on December 31, 2015, may, during the "Election Window" commencing on April 1, 2016 and ending on September 30, 2016, elect to participate in the Hybrid Retirement System, and transfer the required portion of their Defined Contribution Retirement System account balances to the Retirement Fund thereunder, effective as of January 1, 2017. If the participant's account has been reduced by any withdrawal, the participant may repay the withdrawn amounts, plus interest, in order to reinstate full credited service under the Hybrid Retirement System.

B. Employee Contributions

- (1) Mandatory pre-tax employee contributions equal to 9.5% of the member's base salary shall be made to the Retirement Fund and subject to the management and administration of the Retirement Fund under Article 1, Chapter 8, Title 4, of the Guam Code Annotated.
- (2) Mandatory pre-tax employee contributions equal to one percent (1%) of the member's base salary shall be made to the Deferred Compensation Program and subject to the management and administration of the Deferred Compensation Program under Article 3, Chapter 8, Title 4, of the Guam Code Annotated.

C. Employer Contributions

Employer contributions on behalf of members under the Retirement Fund shall be in accordance with applicable contribution requirements described in Section 8137, Article 1, Chapter 8, Title 4 of the Guam Code Annotated, as amended.

D. Member Retirement Benefits

- (1) The Retirement Fund shall provide a retirement annuity in an amount equal to 1.75% of a member's average annual salary (the average of the highest three annual base salaries, and where non-base compensation is excluded) for each year of credited service (subject to a minimum \$1,200 per year, and a maximum of 85% of average annual salary). The retirement annuity shall be subject to annual increase based on specified fixed dollar increments. A member shall be eligible to receive an unreduced retirement annuity at age 65 (where the maximum benefit of 85% of average annual salary is achieved with 49 years of credited service), and shall be eligible to receive a reduced retirement annuity at age 55 and 25 years of credited service (subject to a reduction of .5% per month for each month under age 65).
- (2) The Deferred Compensation Program shall provide a retirement benefit equal to a member's account balance at the time of distribution, which account balance may be paid in the form of annuity, installment, or lump sum payments as may be elected by the member.

E. Survivor And Disability Benefits

- (1) Under the Retirement Fund, surviving spouses shall be eligible for survivor benefits equal to 60% of a member's retirement annuity (minimum \$1,200 per year). Surviving minor children shall be eligible for surviving child benefits equal to \$2,880 per child (up to \$14,400 in the aggregate). An additional lump sum benefit of \$1,000 also is available. The survivor annuity (but not annuity for surviving minor children) shall be subject to annual increase based on specified fixed dollar increments.
- (2) Under the Retirement Fund, a member shall be eligible for a disability retirement annuity equal to fifty percent (50%) of the member's

average annual salary. The disability annuity shall be subject to annual increase based on specified fixed dollar increments.

SECTION 3. Statutory Provisions Establishing Hybrid Retirement System. Article 5, Sections 8501-8508 are added to Chapter 8, Title 4 of the Guam Code Annotated, to read as follows:

"Section 8501. Definitions

As used in this Article, unless the context otherwise requires:

- (a) Actuarial Cost of Credited Service means a percentage of historical base salary corresponding to the service for which a member's account is credited with employer contributions under the Defined Contribution Retirement System through the date preceding the member's transfer to the Hybrid Retirement System. The applicable percentage shall be specified by the Board based on an actuarial review of the cost of credited service. The same percentage shall apply to all members.
- (b) Board of Trustees or Board means the Board of Trustees of the government of Guam Retirement Fund, which is responsible for the direction and operation of the affairs and business of the Hybrid Retirement System.
- (c) *Code* means the United States Internal Revenue Code of 1986, as amended, and corresponding references to the Guam Territorial Income Tax Code, as may be appropriate.
- (d) Deferred Compensation Program means the government of Guam Deferred Compensation Program established and operated in accordance with Article 3 of this Chapter and inclusive of modifications in the terms and conditions of the Deferred Compensation Program applicable to the members of the Hybrid Retirement System under this Article 5.
- (e) Defined Contribution System means the government of Guam Defined Contribution Retirement System established and operated in

accordance with Article 2 of this Chapter and inclusive of modifications in the terms and conditions of the Defined Contribution Retirement System applicable to the members of the Hybrid Retirement System under this Article 5.

- (f) *Director* means the Director of the Government of Guam Retirement Fund as appointed by the Board in accordance with Section 8140 of Article 1, Chapter 8 of Title 4 of the Guam Code Annotated.
- (g) *Employer* means each and every line department or agency of the Executive Branch, every autonomous and semi-autonomous agency or instrumentality, every public corporation, every educational institution, whether secondary or post-secondary, the Legislative Branch, the Judicial Branch, the Public Defender Corporation and every public entity hereafter to be created by law, within Guam which has employed or employs a member.
- (h) Excess Account Balance means the amount by which a member's account balances in Section 8208 (Member's Contributions) and Section 8209.1(a) (Rollover of Member's Contributions from Section 8164(a)) of this Chapter exceeds the member's Actuarial Cost of Credited Service.
- (i) Existing Retirement System means the Government of Guam Retirement Fund established and operated in accordance with Article 1 of this Chapter and exclusive of modifications in the terms and conditions of the Existing Retirement System applicable to the members of the Hybrid Retirement System under this Article 5.
- (j) Hybrid Retirement System or Hybrid Plan means the Government of Guam Hybrid Retirement System established and operated under this Article 5. The Hybrid Retirement System shall consist of the mandated and coordinated participation of members in two separate and

preexisting retirement programs: (1)the Retirement Fund established and maintained under Article 1, Chapter 8 of Title 4 of the Guam Code Annotated; inclusive of the modifications to the terms and conditions of the Retirement Fund for Hybrid Plan members as set forth in this Article 5; and (2) the Deferred Compensation Program established and maintained under Article 3, Chapter 8 of Title 4 of the Guam Code Annotated.

- (k) *Member or Hybrid Plan member* means any person who meets the eligibility requirements for membership in the Hybrid Retirement System as described in Section 8502 and participates in the Hybrid Retirement System.
- (1) Retirement Fund means the Government of Guam Retirement Fund established and operated in accordance with Article 1 of this Chapter and inclusive of the modifications in the terms and conditions of the Existing Retirement System applicable to members of the Hybrid Retirement System under this Article 5.

Section 8502. <u>Establishment of the Government of Guam Hybrid</u> Retirement System; Membership in Hybrid Retirement System

(a) <u>Hybrid Retirement System</u>. Beginning January 1, 2016, the Government of Guam Hybrid Retirement System shall be established hereunder, which System shall be comprised of membership under the Government of Guam Retirement Fund established under Article 1 of this Title and the Deferred Compensation Program established under Article 3 of this Title. The Hybrid Retirement System does not comprise a separate fund or trust for members thereunder, but is the coordinated dual participation on a mandatory basis at specified benefit levels in both the Retirement Fund and the Deferred Compensation Program. Beginning January 1, 2016, the Hybrid Retirement System shall be the single retirement program for all new

employees whose employment commences on or after that date. No additional new employees shall be admitted to the Defined Contribution System on or after such date, except as provided from time to time in the Defined Contribution System. Members of the Defined Contribution System whose employment continues beyond December 31, 2016, shall continue to contribute to and participate in the Defined Contribution System without change in provisions or benefits, except for members who elect to become Hybrid Plan members pursuant to Section 8502(b) or as provided from time to time under the Defined Contribution System.

(b) Membership in Retirement Fund

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(1)New Employees. All new employees whose employment commences on or after January 1, 2016, and who satisfy the eligibility requirements for membership under Sections 8105-8106, shall participate in the Retirement Fund as "Hybrid Plan members" in accordance with such eligibility requirements. No additional new employees shall be admitted to the Existing Retirement System or the Defined Contribution System on or after January 1, 2016, except as provided hereunder or provided from time to time under the Existing Retirement System or the Defined Contribution System, respectively. Members of the Existing Retirement System whose employment continues beyond December 31, 2015, shall continue to contribute and participate in the Existing Retirement System without change in provisions or benefits, except as provided from time to time under the Existing Retirement System. Except for those members who elect to participate in the Hybrid Retirement System pursuant to Section 8502(b)(2), members of the Defined Contribution System whose employment continues beyond December 31, 2015, shall continue to contribute and participate in the

Defined Contribution System without change in provisions or benefits, except as provided from time to time under the Defined Contribution System.

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Hybrid Plan Election by Current Employees in Defined **(2)** Contribution System. All employees who are members in the Defined Contribution System on December 31, 2015, shall be eligible to elect on a voluntary basis to become Hybrid Plan members effective as of January 1, 2017, and to terminate active participation in the Defined Contribution System as of such date, by making the appropriate election with the Hybrid Retirement System in the form and manner as determined by the Board during the election period commencing on April 1, 2016, and ending on September 30, 2016. After having made such election to become a Hybrid Plan member, the member may not change such election or again become an active member of the Defined Contribution System. The failure to make such election shall be deemed to constitute an election by the member to remain as an active member under the Defined Contribution System. Such election shall not apply to members in the Defined Contribution System who have retired or otherwise terminated employment from government service and who are not employed by the Government of Guam at the time of the election and as of the January 1, 2017, effective date of participation in the Hybrid Plan.

(3) Reemployment of Existing Retirement System Member. Any employee who is a member in the Existing Retirement System, who leaves government service and who is later reemployed after December 31, 2015 by the Government of Guam, shall become an active member in the Existing Retirement System upon reemployment if such employee has not received a refund of contributions resulting in ineligibility for membership under Section 8130(b), and if such employee otherwise meets the eligibility requirements under the Existing Retirement System. However, if such

employee has received a refund of contributions under Section 8130, and if such employee otherwise meets the eligibility requirements for membership under Sections 8105-8106, then such employee shall become an active member in the Hybrid Retirement System upon reemployment.

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Reemployment of Defined Contribution System Member. (4) Any employee who is a member maintaining an interest in the Defined Contribution System, who leaves government service and who is later reemployed after December 31, 2015, by the Government of Guam, shall become an active member in the Defined Contribution System upon reemployment if such employee otherwise meets the eligibility requirements under the Defined Contribution System. However, if such a member is reemployed during the period commencing on January 1, 2016, and ending on September 30, 2016, then: (A) the member shall be eligible to elect on a voluntary basis to become a member of the Hybrid Plan if such member otherwise meets the eligibility requirements for membership under Section 8105-8106; (B) the election period for this election shall be the period commencing on April 1, 2016, and ending on September 30, 2016 (or October 31, 2016, for members reemployed during the month of September 2016), and the effective date of the member's membership in the Hybrid Plan shall be January 1, 2017; and (C) the member's account under the Defined Contribution System shall be subject to transfer to the Hybrid Retirement System in accordance with Sections 8503(d)(2) and 8504. Further, if such a member is reemployed after September 30, 2016: (A) the member shall be eligible to elect on a voluntary basis to become a member of the Hybrid Plan if such member otherwise meets the eligibility requirements for membership under Section 8105-8106; (B) the election period for such election shall be the thirty (30)-day period beginning on the date of reemployment, and the

effective date of the member's membership in the Hybrid Plan shall be the date of reemployment; and (C) the member's account under the Defined Contribution System shall not be subject to transfer to the Retirement Fund.

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Reemployment of Defined Contribution System Member (5)on Disability. Notwithstanding the above Section 8502(b)(4), a member of the Defined Contribution System who had incurred a disability and at any time been eligible to receive any benefits provided under any long-term disability insurance policy issued pursuant to Section 8213 or Article 4 of this Title shall not be eligible for membership under the Hybrid Retirement System upon reemployment, but such member who satisfies the eligibility requirements for membership under Sections 8206-8207 at such time shall participate in the Defined Contribution System in accordance with such eligibility requirements. However, in the case of a member of the Defined Contribution System who is receiving disability benefits under Section 8213 or Article 4 of this Title during the period commencing January 1, 2016, and ending on September 30, 2016, such member shall be eligible to elect on a voluntary basis to become a member of the Hybrid Plan in the event of the member's reemployment or retirement on or after January 1, 2017. For this purpose, the election period for this election shall be the period commencing on April 1, 2016, and ending on September 30, 2016 (or October 31, 2016, for members who commence receiving disability benefits during the month of September 2016), and the effective date of the member's membership in the Hybrid Plan shall be the later of: (A) January 1, 2017, or (B) the date of the member's reemployment or retirement.

(6) <u>Reemployment of Government of Guam Retiree</u>. Any employee who retired under the Existing Retirement System, the Defined

Contribution System, or the Hybrid Retirement System, shall participate in the Defined Contribution Plan upon reemployment.

- (c) <u>Membership in Deferred Compensation Program</u>. Hybrid Plan members shall participate in the Deferred Compensation Program effective as of the date on which they commence participation in the Retirement Fund.
- (d) <u>Membership in Welfare Benefit Plans</u>. Hybrid Plan members shall not be eligible to participate in the welfare benefit plans established and maintained under Article 4 of this Title. As such, members of the Defined Contribution System who elect to become Hybrid Plan members pursuant to Section 8502(b) shall terminate participation in such welfare benefit plans effective as of the date on which they commence participation in the Hybrid Retirement System.
- (e) Applicability of Articles 1-3, Chapter 8. Except as otherwise provided hereunder, with respect to Hybrid Plan members who participate in the Retirement Fund, Defined Contribution System, and Deferred Compensation Program in accordance with the Hybrid Retirement System provisions under this Article 5, the provisions of Articles 1-3 of this Chapter 8, respectively, shall be applicable to Hybrid Plan members in a manner no different than the application to members who are not Hybrid Plan members.

Section 8503. <u>Hybrid Plan Member Basic Retirement Annuity</u>

- (a) Amount of Basic Retirement Annuity. Notwithstanding the otherwise applicable formula under Section 8122 or other successor provision, the basic retirement annuity payable to a Hybrid Plan member under the Retirement Fund shall be the following:
- (1) an amount equal to one and three quarters percent (1.75%) of average annual salary for each year of credited service;

(2) no basic retirement annuity shall exceed eighty-five percent (85%) of average annual salary; and

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- (3) the basic retirement annuity shall not, in any case, be less than One Thousand Two Hundred Dollars (\$1,200) per year per member. For purposes of defining "salary" and "average annual salary" under Section 8104(i) and (j), respectively, with respect to the determination of the basic retirement annuity payable to a Hybrid Plan member, the term "salary" shall mean the member's base salary excluding all non-base compensation.
- (b) <u>Automatic Increases in Annuity for Basic Retirement Annuity</u>. Any Hybrid Plan member receiving a basic retirement annuity under the Retirement Fund shall receive each year on the anniversary date of the member's retirement or entitlement, an automatic "sliding scale" increase in the member's annual annuity as applicable under the Retirement Fund pursuant to Section 8122 or other successor provision.
- Notwithstanding the otherwise (c) Retirement. applicable retirement requirements under Sections 8119-8120.1 or other successor provisions, a Hybrid Plan member may retire on a service retirement annuity under the Retirement Fund, upon written application to and approval by the Board; provided that such member shall have attained at least sixty-five (65) years of age and has completed five (5) years of service. However, at the option of the Hybrid Plan member, whether active or inactive, such member may retire after (1) attaining at least fifty-five (55) years of age and (2) completing twenty-five (25) years of service, in which case the retirement annuity for such member shall be reduced one half (1/2) of one percent (1%)for each month such member is under the age of sixty-five (65) years at such time of retirement, from the amount of the retirement annuity determined for such member as of his attainment of age sixty-five (65).

(d) <u>Credited Service for Transfers from Defined Contribution</u> System

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Transfer of Account to Hybrid Retirement System. With **(1)** respect to a member in the Defined Contribution System who elects to be a member in the Hybrid Retirement System effective as of January 1, 2017, in accordance with the election procedures under Section 8502(b)(2), the member's account balance under the Defined Contribution System shall be transferred to the Hybrid Retirement System, in accordance with Section 8504, effective as of January 1, 2017. Further, with respect to a member in the Defined Contribution System who is reemployed during the period commencing January 1, 2016, and ending on September 30, 2016, by the Government of Guam and who becomes a member in the Hybrid Retirement System effective as of January 1, 2017, following reemployment in accordance with Section 8502(b)(4), the member's account balance under the Defined Contribution System shall be transferred to the Hybrid Retirement System, in accordance with Section 8504, effective as of January 1, 2017. Finally, with respect to a member in the Defined Contribution System who is receiving disability benefits and who becomes a member in the Hybrid Retirement System upon reemployment or retirement in accordance with Section 8502(b)(5), the member's account balance under the Defined Contribution System shall be transferred to the Hybrid Retirement System, in accordance with Section 8504, effective as of the effective date of the member's membership in the Hybrid Plan as described in Section 8502(b)(5). In these cases, as of the effective date of the transfer of a member's account from the Defined Contribution System to the Hybrid Retirement System, such member's membership in the Defined Contribution System shall terminate. The transfer of a member's account from the Defined Contribution System to

the Hybrid Retirement System attributable to the transfer of Member Contributions pursuant to Section 8208, and Member's Contribution Reserve and Transfer Incentive Reserve pursuant to Section 8209.1(a)-(b), shall be made in accordance with Section 8504. The transfer of a member's Employer Account to the Hybrid Retirement System attributable to the transfer of Employer's Contributions pursuant to Section 8209(a) (whether the account reflecting such employer contributions are vested or unvested, and inclusive of unvested suspense accounts) shall be pursuant to subsection 8503(d)(2). Any Ancillary Benefit Account maintained under the Defined Contribution System on behalf of the member as described in Section 8201(n) shall not be subject to transfer.

Defined Contribution System Credited Service. Effective (2)as of the effective date of the transfer of the member's account from the Defined Contribution System to the Retirement Fund under this Section 8503(d), the service for which the member's account is credited with employer contributions under the Defined Contribution System (including the service under the Retirement Fund attributable to the employee contributions previously transferred from the Retirement Fund to the Defined Contribution System pursuant to the member's election under Section 8207), shall be credited to the member for purposes of determining the member's years of credited service and basic retirement annuity under the Retirement Fund in accordance with Section 8503. In connection with credited service transferred from the Defined Contribution System to the Retirement Fund under Section 8503(d)(1), a member's Section 8209(a) Employer's Contribution account (whether the account reflecting such employer contributions are vested or unvested, and inclusive of unvested suspense accounts) shall be transferred to

the member's Section 8164(b) account (Employer's Contribution Reserve) under the Retirement Fund.

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(3)Credited Service for Repayment of Defined Contribution System Contributions. In the event that the Hybrid Plan member's account under the Defined Contribution System was previously reduced by the member's withdrawal of an amount from the member's account that is attributable to contributions during the member's active participation in the Defined Contribution System, the member shall be allowed to repay to the Retirement Fund the amount of the withdrawal, adjusted for interest during the period commencing on the date of the withdrawal and ending on the date of the repayment, which repayment must be made in any combination of the a single payment, transfer of Excess Account Balance, or following: installments to the Retirement Fund in accordance with the Title 2, Division 1, Chapter 3, Article 1, of the Guam Administrative Rules, as amended. If such withdrawn portion of the member's account is not timely repaid in full to the Retirement Fund, then the service that otherwise would be credited under the Retirement Fund for service during the member's active participation in the Defined Contribution System shall be reduced to account for the service to which the withdrawal relates, in accordance with rules, regulations, and procedures as promulgated or approved by the Board.

Contributions. In the event that the member's account under the Defined Contribution System was previously reduced by the member's withdrawal of an amount from the member's account that is attributable to the prior transfer of employee contributions from the Retirement Fund to the Defined Contribution System (specifically, considering only the portion of the account derived from the transferred Member's Contribution Reserve, and not the

Employer's Contribution Reserve) pursuant to the member's election under Section 8207, the member shall be allowed to repay to the Retirement Fund the amount of the withdrawal, adjusted for interest during the period commencing on the date of the withdrawal and ending on the date of the repayment, which repayment must be made in any combination of the following: a single payment, transfer of Excess Account Balance, or installments to the Retirement Fund in accordance with the Title 2, Division 1, Chapter 3, Article 1, of the Guam Administrative Rules, as amended. If such withdrawn portion of the member's account is not timely repaid in full to the Retirement Fund, then the service that otherwise would be credited under the Retirement Fund for service during the member's prior participation in the Retirement Fund shall be reduced to account for the service to which the withdrawal relates in accordance with rules, regulations, and procedures as may be promulgated or approved by the Board.

Section 8504. <u>Transfer of Member Accounts from Defined</u> <u>Contribution System; Transfer of Excess Account Balance, If Any</u>

- (a) In connection with credited service transferred from the Defined Contribution Retirement System to the Retirement Fund under Section 8503(d)(1), a member's Member Account balances in the Defined Contribution System shall be transferred to the Hybrid Retirement System in accordance with this Section.
- (b) An amount equal to the lesser of a member's: (1) Section 8208 and Section 8209.1(a) account balances, if any; or (2) actuarial cost of credited service, shall be transferred to the Hybrid Retirement System as set forth in this subsection 8504(b). The actuarial cost of credited service for a member transferring to the Hybrid Plan shall be funded first from the member's Section 8209.1(a) account, if any, and applied to the member's

Section 8164(a) Member's Contribution Reserve; any further amounts needed to fund up to the actuarial cost of credited service shall be funded next from the member's Section 8208 pre-tax account and applied to a pre-tax subaccount in the member's Section 8164(a) Member's Contribution Reserve. Excess Account Balance, if any, attributable to a member's Section 8209.1(a) account shall be transferred to the member's post-tax account in the Deferred Compensation Program, except for amounts designated by the member to be applied to repay prior partial withdrawals from the member's account in accordance with Section 8503(d)(3). Excess Account Balance, if any, attributable to a member's Section 8208 Member Contribution Account shall be transferred to the member's pre-tax account in the Deferred Compensation Program, except for amounts designated by the member to be applied to repay prior partial withdrawals from the member's account in accordance with Section 8503(d)(3).

(c) An amount equal to the member's Section 8209.1(b) account (Rollover Employer's Contributions from Section 8164(b), also referred to as the Transfer Incentive Reserve) shall be transferred to the member's pretax account in the Deferred Compensation Program, except for amounts designated by the member to be applied to repay prior partial withdrawals from the member's account in accordance with Section 8503(d)(3).

Section 8505. <u>Hybrid Plan Member Disability Retirement</u> <u>Annuity</u>

(a) Amount of Disability Retirement Annuity. Notwithstanding the otherwise applicable formula under Section 8125 or other successor provision, the amount of basic disability retirement annuity for a Hybrid Plan member under the Retirement Fund shall be fifty percent (50%) of average annual salary based on the average three (3) highest annual salaries received

the member during that member's years of credited service. For purposes of defining "salary" and "average annual salary" under Section 8104(i) and (j), respectively, with respect to the determination of the basic disability retirement annuity payable to a Hybrid Plan member, the term "salary" shall mean the member's base salary excluding all non-base compensation.

(b) <u>Automatic Increases in Annuity for Disability Retirement</u>
<u>Annuity</u>. Any Hybrid Plan member receiving a recomputed disability retirement annuity under the Retirement Fund shall receive each year on the anniversary date of the member's retirement or entitlement, an automatic sliding scale increase in the member's annual basic disability retirement annuity as applicable under the Retirement Fund pursuant to Section 8129 or other successor provision.

Section 8506. Hybrid Plan Member Death and Survivors Benefits

The death benefit and survivor annuity provisions in connection with a member's death under Sections 8131-8135 or other successor provisions shall be applicable to Hybrid Plan members in a manner no different than the application to members who are not Hybrid Plan members.

Section 8507. Hybrid Plan Member Contributions to Fund

The member contribution provisions under Section 8136 or other successor provision shall be applicable to Hybrid Plan members in a manner no different than the application to members who are not Hybrid Plan members. However, notwithstanding that the contributions by Hybrid Plan members are designated as member contributions and shall be administered as member contributions under Section 8136, such contributions shall be on a mandatory basis deducted from the member's base salary and paid by the employer in lieu of contributions by the member, and shall constitute pre-tax "pick-up" employer contributions for purposes of determining the income tax

treatment of such contributions under Section 414(h) of the United States Internal Revenue Code.

Section 8508. Deferred Compensation Program

In accordance with Section 8308, the employer shall deduct and credit Hybrid Plan member contributions under the Deferred Compensation Program in an amount equal to one percent (1%) of the member's base salary. However, notwithstanding that the contributions by Hybrid Plan members are designated and shall be administered as member contributions under Section 8308, such contributions shall be on a mandatory basis deducted from the member's base salary and paid by the employer in lieu of contributions by the member, and shall constitute pre-tax "pick-up" employer contributions for purposes of determining the income tax treatment of such contributions under Section 414(h) of the United States Internal Revenue Code."

SECTION 4. Rules and Regulations. No later than December 31, 2015, the Board of Trustees of the Retirement Fund shall approve such plan documents, rules, regulations, administrative procedures and forms at it may deem necessary and appropriate to implement the Hybrid Retirement System under this Article 5.

Guam is permitted by the Federal Government to enter into voluntary agreements with the Social Security Administration to extend Social Security coverage to Government of Guam employees, the Fund shall within ninety (90) days of such permission submit a plan to *I Liheslatura* and *I Maga Lahen Guahan* to incorporate social security as a component of retirement for employees who are not members of the Defined Benefit Plan within one year. Once submitted, the plan shall be subject to the approval *I Liheslatura*.

- SECTION 6. Effective Date. Except as otherwise provided herein, this Act 1 2 shall take effect upon enactment.
- SECTION 7. Severability. If any provision of this Act or its application to 3 any person or circumstance is found to be invalid or contrary to law, such invalidity 4 shall not affect other provisions or applications of this Act which can be given effect 5 without the invalid provisions or applications, and to this end the provisions of this 6 Act are severable.

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- 1 Contribution Retirement System was established in 1995 amid concerns and findings 2 by the Twenty-third Legislature that:
 - (a) The Actuarial Valuation of the Retirement [Defined Benefit] Plan prepared by Deloitte & Touche as of September 30, 1993, expressed concern that benefit levels are rather excessive in comparison to most other government retirement systems.
 - (b) Benefit levels and retirement policy should be reviewed and benefit levels should be adjusted in order to address specific inequities, excessiveness, and desired policy objectives.
 - (c) In establishing benefits for a new plan, generally accepted retirement income levels standards should be observed and the details of any new plan must be considered thoroughly and a comprehensive education and implementation plan must be developed.
 - Pub. L. No. 23-42:1 (Emphasis and bracketed text added).

I Mina'trentai Dos Na Liheslaturan Guåhan has continued to review benefit levels and retirement policy in light of retirements of participants in the Defined Contribution Retirement System, as well as the Defined Benefit Plan. The review by I Mina'trentai Dos Na Liheslaturan Guåhan involved consideration of a comprehensive and detailed study by Milliman, Inc. of alternative retirement plans and arrangements, based upon the Actuarial Valuation under the Defined Benefit Plan as of September 30, 2008, and updated through September 30, 2014. The alternatives, which included cost comparisons between Social Security, the Defined Contribution Retirement System, Social Security plus the Defined Contribution Retirement System, and the Hybrid Plan herein, were prepared as part of an analysis of funding requirements and retirement benefit levels of participants in the Defined Contribution Retirement System and future government of Guam employees.

I Mina'trentai Dos Na Liheslaturan Guåhan finds that the benefit levels of

retirees of the Defined Contribution Retirement System, including those who voluntarily participate in the Deferred Compensation Program, have not been sufficient to maintain their standards of living in retirement. *I Mina'trentai Dos Na Liheslaturan Guåhan* finds that an alternative retirement program that combines a defined benefit "floor" of benefits, along with a salary reduction deferred compensation program, is necessary to provide a reasonable opportunity for government employees to maintain their standards of living in retirement, while also balancing the government's budgetary needs and obligations to active and retired government employees and their survivors. *I Mina'trentai Dos Na Liheslaturan Guåhan* finds that this combination of benefits under an alternative "Hybrid Retirement System" is reasonable and prudent to balance the needs of government employees as well as the government as a whole, and is a preferred alternative to a continued Defined Contribution Retirement System plus Social Security, assuming that Social Security eligibility is extended to government of Guam employees.

I Mina'trentai Dos Na Liheslaturan Guåhan intends to establish a new "Hybrid Retirement System" to be comprised of participation in: (1) the preexisting Retirement Fund that shall provide for an unreduced retirement defined benefit equal to 1.75% of an employee's average annual salary for each year of credited service at retirement age 65; and (2) the preexisting Deferred Compensation Program providing for a required pre-tax salary reduction contribution equal to one percent (1%) of a member's base salary.

I Mina'trentai Dos Na Liheslaturan Guåhan intends that the new "Hybrid Retirement System" shall require mandatory participation by all new employees hired after December 31, 2015, with voluntary participation in certain circumstances by participants with interests in the Defined Contribution Retirement System who elect to participate in, and, in certain circumstances, transfer their account balances to, the "Hybrid Retirement System" in accordance with regulations promulgated by

1 f	the	Board	of	Trustees	of i	the F	Retiremen	t ŀ	iund.
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SECTION 2. Summary of Key Provisions in New Hybrid Retirement System. A new Article 5 as described in Section 3 of this Act shall be added to Title 4 (Public Officers and Employees), Chapter 8 (Retirement of Public Employees), of the Guam Code Annotated to create a "Hybrid Retirement System" that is comprised of participation in the preexisting Retirement Fund and Deferred Compensation Program. Subsections A – E of this Section 2 are provided only as a convenient summary of the key provisions of the Hybrid Retirement System, and

are not meant to be codified in Chapter 8, Title 4 of the Guam Code Annotated.

A. Participation in the Hybrid Retirement System

(1) New Employees

With limited exceptions, new employees whose employment commences on and after January 1, 2016 shall participate in the Hybrid Retirement System.

- (2) Former Employees Who Are Reemployed
- (a) Reemployed employees who have retired under government of Guam sponsored plans are prohibited from participating in the Hybrid Retirement System. All reemployed employees who retired under the Defined Benefit Plan, the Defined Contribution Retirement System, or the Hybrid Retirement System are required to participate in the Defined Contribution Retirement System.
- (b) Reemployed employees who were members of the Defined Benefit Plan and did not refund (withdraw) their employee contributions upon separation from service shall resume membership in the Defined Benefit Plan.
- (c) Reemployed employees with interests in the Defined Contribution Retirement System shall participate in the Defined

Contribution Retirement System, unless such eligible employees timely elect to participate in the Hybrid Retirement System (and in some cases, transfer their account balances) under the following circumstances:

- (i) Such eligible employees who are reemployed during the "Eligibility Window" commencing on January 1, 2016 and ending on September 30, 2016, may, during the "Election Window" commencing on April 1, 2016, and ending on September 30, 2016 (October 31, 2016, for reemployment commencing during the month of September 2016), elect to participate in the Hybrid Retirement System and transfer their account balances in the Defined Contribution Retirement System to the Retirement Fund for credited service effective as of January 1, 2017.
- (ii) Such eligible employees who are reemployed after September 30, 2016, may, within 30 days of their reemployment, elect to participate in the Hybrid Retirement System, but may not transfer their account balances in the Defined Contribution Retirement System to the Retirement Fund for credited service.
- (3) Disabled Participants Receiving Ancillary Benefits Under Article 4

Disabled participants in the Defined Contribution Retirement System who are receiving pre-retirement disability benefits under Title 4, Chapter 8, Article 4 of the Guam Code Annotated during the "Eligibility Window" commencing on January 1, 2016 and ending on September 30, 2016, may, during the "Election Window" commencing on April 1, 2016 and ending on September 30, 2016 (October 31, 2016, for participants who commence receiving disability benefits during the month of September 2016), elect to participate in the Hybrid Retirement System, effective upon the termination of their disability benefits in connection with their retirement or their

reemployment with the Government of Guam, and transfer their account balance in the Defined Contribution Retirement System to the Retirement Fund for credited service.

(4) Current Employees

Employees participating in the Defined Contribution Retirement System on December 31, 2015, may, during the "Election Window" commencing on April 1, 2016 and ending on September 30, 2016, elect to participate in the Hybrid Retirement System, and transfer the required portion of their Defined Contribution Retirement System account balances to the Retirement Fund thereunder, effective as of January 1, 2017. If the participant's account has been reduced by any withdrawal, the participant may repay the withdrawn amounts, plus interest, in order to reinstate full credited service under the Hybrid Retirement System.

B. Employee Contributions

- (1) Mandatory pre-tax employee contributions equal to 9.5% of the member's base salary shall be made to the Retirement Fund and subject to the management and administration of the Retirement Fund under Article 1, Chapter 8, Title 4, of the Guam Code Annotated.
- (2) Mandatory pre-tax employee contributions equal to one percent (1%) of the member's base salary shall be made to the Deferred Compensation Program and subject to the management and administration of the Deferred Compensation Program under Article 3, Chapter 8, Title 4, of the Guam Code Annotated.

C. Employer Contributions

Employer contributions on behalf of members under the Retirement Fund shall be in accordance with applicable contribution requirements described in Section 8137, Article 1, Chapter 8, Title 4 of the Guam Code Annotated, as amended.

D. Member Retirement Benefits

- (1) The Retirement Fund shall provide a retirement annuity in an amount equal to 1.75% of a member's average annual salary (the average of the highest three annual base salaries, and where non-base compensation is excluded) for each year of credited service (subject to a minimum \$1,200 per year, and a maximum of 85% of average annual salary). The retirement annuity shall be subject to annual increase based on specified fixed dollar increments. A member shall be eligible to receive an unreduced retirement annuity at age 65 (where the maximum benefit of 85% of average annual salary is achieved with 49 years of credited service), and shall be eligible to receive a reduced retirement annuity at age 55 and 25 years of credited service (subject to a reduction of .5% per month for each month under age 65).
- (2) The Deferred Compensation Program shall provide a retirement benefit equal to a member's account balance at the time of distribution, which account balance may be paid in the form of annuity, installment, or lump sum payments as may be elected by the member.

E. Survivor And Disability Benefits

- (1) Under the Retirement Fund, surviving spouses shall be eligible for survivor benefits equal to 60% of a member's retirement annuity (minimum \$1,200 per year). Surviving minor children shall be eligible for surviving child benefits equal to \$2,880 per child (up to \$14,400 in the aggregate). An additional lump sum benefit of \$1,000 also is available. The survivor annuity (but not annuity for surviving minor children) shall be subject to annual increase based on specified fixed dollar increments.
- (2) Under the Retirement Fund, a member shall be eligible for a disability retirement annuity equal to fifty percent (50%) of the member's

average annual salary. The disability annuity shall be subject to annual increase based on specified fixed dollar increments.

SECTION 3. Statutory Provisions Establishing Hybrid Retirement System. Article 5, Sections 8501-8508 are added to Chapter 8, Title 4 of the Guam Code Annotated, to read as follows:

"Section 8501. Definitions

As used in this Article, unless the context otherwise requires:

- (a) Actuarial Cost of Credited Service means a percentage of historical base salary corresponding to the service for which a member's account is credited with employer contributions under the Defined Contribution Retirement System through the date preceding the member's transfer to the Hybrid Retirement System. The applicable percentage shall be specified by the Board based on an actuarial review of the cost of credited service. The same percentage shall apply to all members.
- (b) Board of Trustees or Board means the Board of Trustees of the government of Guam Retirement Fund, which is responsible for the direction and operation of the affairs and business of the Hybrid Retirement System.
- (c) *Code* means the United States Internal Revenue Code of 1986, as amended, and corresponding references to the Guam Territorial Income Tax Code, as may be appropriate.
- (d) Deferred Compensation Program means the government of Guam Deferred Compensation Program established and operated in accordance with Article 3 of this Chapter and inclusive of modifications in the terms and conditions of the Deferred Compensation Program applicable to the members of the Hybrid Retirement System under this Article 5.
- (e) Defined Contribution System means the government of Guam Defined Contribution Retirement System established and operated in

accordance with Article 2 of this Chapter and inclusive of modifications in the terms and conditions of the Defined Contribution Retirement System applicable to the members of the Hybrid Retirement System under this Article 5.

- (f) *Director* means the Director of the Government of Guam Retirement Fund as appointed by the Board in accordance with Section 8140 of Article 1, Chapter 8 of Title 4 of the Guam Code Annotated.
- (g) *Employer* means each and every line department or agency of the Executive Branch, every autonomous and semi-autonomous agency or instrumentality, every public corporation, every educational institution, whether secondary or post-secondary, the Legislative Branch, the Judicial Branch, the Public Defender Corporation and every public entity hereafter to be created by law, within Guam which has employed or employs a member.
- (h) Excess Account Balance means the amount by which a member's account balances in Section 8208 (Member's Contributions) and Section 8209.1(a) (Rollover of Member's Contributions from Section 8164(a)) of this Chapter exceeds the member's Actuarial Cost of Credited Service.
- (i) Existing Retirement System means the Government of Guam Retirement Fund established and operated in accordance with Article 1 of this Chapter and exclusive of modifications in the terms and conditions of the Existing Retirement System applicable to the members of the Hybrid Retirement System under this Article 5.
- (j) Hybrid Retirement System or Hybrid Plan means the Government of Guam Hybrid Retirement System established and operated under this Article 5. The Hybrid Retirement System shall consist of the mandated and coordinated participation of members in two separate and

preexisting retirement programs: (1)the Retirement Fund established and maintained under Article 1, Chapter 8 of Title 4 of the Guam Code Annotated; inclusive of the modifications to the terms and conditions of the Retirement Fund for Hybrid Plan members as set forth in this Article 5; and (2) the Deferred Compensation Program established and maintained under Article 3, Chapter 8 of Title 4 of the Guam Code Annotated.

- (k) *Member or Hybrid Plan member* means any person who meets the eligibility requirements for membership in the Hybrid Retirement System as described in Section 8502 and participates in the Hybrid Retirement System.
- (l) Retirement Fund means the Government of Guam Retirement Fund established and operated in accordance with Article 1 of this Chapter and inclusive of the modifications in the terms and conditions of the Existing Retirement System applicable to members of the Hybrid Retirement System under this Article 5.

Section 8502. <u>Establishment of the Government of Guam Hybrid</u> Retirement System; Membership in Hybrid Retirement System

(a) <u>Hybrid Retirement System</u>. Beginning January 1, 2016, the Government of Guam Hybrid Retirement System shall be established hereunder, which System shall be comprised of membership under the Government of Guam Retirement Fund established under Article 1 of this Title and the Deferred Compensation Program established under Article 3 of this Title. The Hybrid Retirement System does not comprise a separate fund or trust for members thereunder, but is the coordinated dual participation on a mandatory basis at specified benefit levels in both the Retirement Fund and the Deferred Compensation Program. Beginning January 1, 2016, the Hybrid Retirement System shall be the single retirement program for all new

employees whose employment commences on or after that date. No additional new employees shall be admitted to the Defined Contribution System on or after such date, except as provided from time to time in the Defined Contribution System. Members of the Defined Contribution System whose employment continues beyond December 31, 2016, shall continue to contribute to and participate in the Defined Contribution System without change in provisions or benefits, except for members who elect to become Hybrid Plan members pursuant to Section 8502(b) or as provided from time to time under the Defined Contribution System.

(b) Membership in Retirement Fund

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(1)New Employees. All new employees whose employment commences on or after January 1, 2016, and who satisfy the eligibility requirements for membership under Sections 8105-8106, shall participate in the Retirement Fund as "Hybrid Plan members" in accordance with such eligibility requirements. No additional new employees shall be admitted to the Existing Retirement System or the Defined Contribution System on or after January 1, 2016, except as provided hereunder or provided from time to time under the Existing Retirement System or the Defined Contribution System, respectively. Members of the Existing Retirement System whose employment continues beyond December 31, 2015, shall continue to contribute and participate in the Existing Retirement System without change in provisions or benefits, except as provided from time to time under the Existing Retirement System. Except for those members who elect to participate in the Hybrid Retirement System pursuant to Section 8502(b)(2), members of the Defined Contribution System whose employment continues beyond December 31, 2015, shall continue to contribute and participate in the

Defined Contribution System without change in provisions or benefits, except as provided from time to time under the Defined Contribution System.

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Hybrid Plan Election by Current Employees in Defined **(2)** Contribution System. All employees who are members in the Defined Contribution System on December 31, 2015, shall be eligible to elect on a voluntary basis to become Hybrid Plan members effective as of January 1, 2017, and to terminate active participation in the Defined Contribution System as of such date, by making the appropriate election with the Hybrid Retirement System in the form and manner as determined by the Board during the election period commencing on April 1, 2016, and ending on September 30, 2016. After having made such election to become a Hybrid Plan member, the member may not change such election or again become an active member of the Defined Contribution System. The failure to make such election shall be deemed to constitute an election by the member to remain as an active member under the Defined Contribution System. Such election shall not apply to members in the Defined Contribution System who have retired or otherwise terminated employment from government service and who are not employed by the Government of Guam at the time of the election and as of the January 1, 2017, effective date of participation in the Hybrid Plan.

(3) Reemployment of Existing Retirement System Member. Any employee who is a member in the Existing Retirement System, who leaves government service and who is later reemployed after December 31, 2015 by the Government of Guam, shall become an active member in the Existing Retirement System upon reemployment if such employee has not received a refund of contributions resulting in ineligibility for membership under Section 8130(b), and if such employee otherwise meets the eligibility requirements under the Existing Retirement System. However, if such

employee has received a refund of contributions under Section 8130, and if such employee otherwise meets the eligibility requirements for membership under Sections 8105-8106, then such employee shall become an active member in the Hybrid Retirement System upon reemployment.

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Reemployment of Defined Contribution System Member. (4) Any employee who is a member maintaining an interest in the Defined Contribution System, who leaves government service and who is later reemployed after December 31, 2015, by the Government of Guam, shall become an active member in the Defined Contribution System upon reemployment if such employee otherwise meets the eligibility requirements under the Defined Contribution System. However, if such a member is reemployed during the period commencing on January 1, 2016, and ending on September 30, 2016, then: (A) the member shall be eligible to elect on a voluntary basis to become a member of the Hybrid Plan if such member otherwise meets the eligibility requirements for membership under Section 8105-8106; (B) the election period for this election shall be the period commencing on April 1, 2016, and ending on September 30, 2016 (or October 31, 2016, for members reemployed during the month of September 2016), and the effective date of the member's membership in the Hybrid Plan shall be January 1, 2017; and (C) the member's account under the Defined Contribution System shall be subject to transfer to the Hybrid Retirement System in accordance with Sections 8503(d)(2) and 8504. Further, if such a member is reemployed after September 30, 2016: (A) the member shall be eligible to elect on a voluntary basis to become a member of the Hybrid Plan if such member otherwise meets the eligibility requirements for membership under Section 8105-8106; (B) the election period for such election shall be the thirty (30)-day period beginning on the date of reemployment, and the

effective date of the member's membership in the Hybrid Plan shall be the date of reemployment; and (C) the member's account under the Defined Contribution System shall not be subject to transfer to the Retirement Fund.

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Reemployment of Defined Contribution System Member (5)on Disability. Notwithstanding the above Section 8502(b)(4), a member of the Defined Contribution System who had incurred a disability and at any time been eligible to receive any benefits provided under any long-term disability insurance policy issued pursuant to Section 8213 or Article 4 of this Title shall not be eligible for membership under the Hybrid Retirement System upon reemployment, but such member who satisfies the eligibility requirements for membership under Sections 8206-8207 at such time shall participate in the Defined Contribution System in accordance with such eligibility requirements. However, in the case of a member of the Defined Contribution System who is receiving disability benefits under Section 8213 or Article 4 of this Title during the period commencing January 1, 2016, and ending on September 30, 2016, such member shall be eligible to elect on a voluntary basis to become a member of the Hybrid Plan in the event of the member's reemployment or retirement on or after January 1, 2017. For this purpose, the election period for this election shall be the period commencing on April 1, 2016, and ending on September 30, 2016 (or October 31, 2016, for members who commence receiving disability benefits during the month of September 2016), and the effective date of the member's membership in the Hybrid Plan shall be the later of: (A) January 1, 2017, or (B) the date of the member's reemployment or retirement.

(6) <u>Reemployment of Government of Guam Retiree</u>. Any employee who retired under the Existing Retirement System, the Defined

Contribution System, or the Hybrid Retirement System, shall participate in the Defined Contribution Plan upon reemployment.

- (c) <u>Membership in Deferred Compensation Program</u>. Hybrid Plan members shall participate in the Deferred Compensation Program effective as of the date on which they commence participation in the Retirement Fund.
- (d) <u>Membership in Welfare Benefit Plans</u>. Hybrid Plan members shall not be eligible to participate in the welfare benefit plans established and maintained under Article 4 of this Title. As such, members of the Defined Contribution System who elect to become Hybrid Plan members pursuant to Section 8502(b) shall terminate participation in such welfare benefit plans effective as of the date on which they commence participation in the Hybrid Retirement System.
- (e) Applicability of Articles 1-3, Chapter 8. Except as otherwise provided hereunder, with respect to Hybrid Plan members who participate in the Retirement Fund, Defined Contribution System, and Deferred Compensation Program in accordance with the Hybrid Retirement System provisions under this Article 5, the provisions of Articles 1-3 of this Chapter 8, respectively, shall be applicable to Hybrid Plan members in a manner no different than the application to members who are not Hybrid Plan members.

Section 8503. <u>Hybrid Plan Member Basic Retirement Annuity</u>

- (a) Amount of Basic Retirement Annuity. Notwithstanding the otherwise applicable formula under Section 8122 or other successor provision, the basic retirement annuity payable to a Hybrid Plan member under the Retirement Fund shall be the following:
- (1) an amount equal to one and three quarters percent (1.75%) of average annual salary for each year of credited service;

(2) no basic retirement annuity shall exceed eighty-five percent (85%) of average annual salary; and

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- (3) the basic retirement annuity shall not, in any case, be less than One Thousand Two Hundred Dollars (\$1,200) per year per member. For purposes of defining "salary" and "average annual salary" under Section 8104(i) and (j), respectively, with respect to the determination of the basic retirement annuity payable to a Hybrid Plan member, the term "salary" shall mean the member's base salary excluding all non-base compensation.
- (b) <u>Automatic Increases in Annuity for Basic Retirement Annuity</u>. Any Hybrid Plan member receiving a basic retirement annuity under the Retirement Fund shall receive each year on the anniversary date of the member's retirement or entitlement, an automatic "sliding scale" increase in the member's annual annuity as applicable under the Retirement Fund pursuant to Section 8122 or other successor provision.
- Notwithstanding the otherwise (c) Retirement. applicable retirement requirements under Sections 8119-8120.1 or other successor provisions, a Hybrid Plan member may retire on a service retirement annuity under the Retirement Fund, upon written application to and approval by the Board; provided that such member shall have attained at least sixty-five (65) years of age and has completed five (5) years of service. However, at the option of the Hybrid Plan member, whether active or inactive, such member may retire after (1) attaining at least fifty-five (55) years of age and (2) completing twenty-five (25) years of service, in which case the retirement annuity for such member shall be reduced one half (1/2) of one percent (1%)for each month such member is under the age of sixty-five (65) years at such time of retirement, from the amount of the retirement annuity determined for such member as of his attainment of age sixty-five (65).

(d) <u>Credited Service for Transfers from Defined Contribution</u> System

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Transfer of Account to Hybrid Retirement System. With **(1)** respect to a member in the Defined Contribution System who elects to be a member in the Hybrid Retirement System effective as of January 1, 2017, in accordance with the election procedures under Section 8502(b)(2), the member's account balance under the Defined Contribution System shall be transferred to the Hybrid Retirement System, in accordance with Section 8504, effective as of January 1, 2017. Further, with respect to a member in the Defined Contribution System who is reemployed during the period commencing January 1, 2016, and ending on September 30, 2016, by the Government of Guam and who becomes a member in the Hybrid Retirement System effective as of January 1, 2017, following reemployment in accordance with Section 8502(b)(4), the member's account balance under the Defined Contribution System shall be transferred to the Hybrid Retirement System, in accordance with Section 8504, effective as of January 1, 2017. Finally, with respect to a member in the Defined Contribution System who is receiving disability benefits and who becomes a member in the Hybrid Retirement System upon reemployment or retirement in accordance with Section 8502(b)(5), the member's account balance under the Defined Contribution System shall be transferred to the Hybrid Retirement System, in accordance with Section 8504, effective as of the effective date of the member's membership in the Hybrid Plan as described in Section 8502(b)(5). In these cases, as of the effective date of the transfer of a member's account from the Defined Contribution System to the Hybrid Retirement System, such member's membership in the Defined Contribution System shall terminate. The transfer of a member's account from the Defined Contribution System to

the Hybrid Retirement System attributable to the transfer of Member Contributions pursuant to Section 8208, and Member's Contribution Reserve and Transfer Incentive Reserve pursuant to Section 8209.1(a)-(b), shall be made in accordance with Section 8504. The transfer of a member's Employer Account to the Hybrid Retirement System attributable to the transfer of Employer's Contributions pursuant to Section 8209(a) (whether the account reflecting such employer contributions are vested or unvested, and inclusive of unvested suspense accounts) shall be pursuant to subsection 8503(d)(2). Any Ancillary Benefit Account maintained under the Defined Contribution System on behalf of the member as described in Section 8201(n) shall not be subject to transfer.

Defined Contribution System Credited Service. Effective (2)as of the effective date of the transfer of the member's account from the Defined Contribution System to the Retirement Fund under this Section 8503(d), the service for which the member's account is credited with employer contributions under the Defined Contribution System (including the service under the Retirement Fund attributable to the employee contributions previously transferred from the Retirement Fund to the Defined Contribution System pursuant to the member's election under Section 8207), shall be credited to the member for purposes of determining the member's years of credited service and basic retirement annuity under the Retirement Fund in accordance with Section 8503. In connection with credited service transferred from the Defined Contribution System to the Retirement Fund under Section 8503(d)(1), a member's Section 8209(a) Employer's Contribution account (whether the account reflecting such employer contributions are vested or unvested, and inclusive of unvested suspense accounts) shall be transferred to

the member's Section 8164(b) account (Employer's Contribution Reserve) under the Retirement Fund.

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(3)Credited Service for Repayment of Defined Contribution System Contributions. In the event that the Hybrid Plan member's account under the Defined Contribution System was previously reduced by the member's withdrawal of an amount from the member's account that is attributable to contributions during the member's active participation in the Defined Contribution System, the member shall be allowed to repay to the Retirement Fund the amount of the withdrawal, adjusted for interest during the period commencing on the date of the withdrawal and ending on the date of the repayment, which repayment must be made in any combination of the a single payment, transfer of Excess Account Balance, or following: installments to the Retirement Fund in accordance with the Title 2, Division 1, Chapter 3, Article 1, of the Guam Administrative Rules, as amended. If such withdrawn portion of the member's account is not timely repaid in full to the Retirement Fund, then the service that otherwise would be credited under the Retirement Fund for service during the member's active participation in the Defined Contribution System shall be reduced to account for the service to which the withdrawal relates, in accordance with rules, regulations, and procedures as promulgated or approved by the Board.

Contributions. In the event that the member's account under the Defined Contribution System was previously reduced by the member's withdrawal of an amount from the member's account that is attributable to the prior transfer of employee contributions from the Retirement Fund to the Defined Contribution System (specifically, considering only the portion of the account derived from the transferred Member's Contribution Reserve, and not the

Employer's Contribution Reserve) pursuant to the member's election under Section 8207, the member shall be allowed to repay to the Retirement Fund the amount of the withdrawal, adjusted for interest during the period commencing on the date of the withdrawal and ending on the date of the repayment, which repayment must be made in any combination of the following: a single payment, transfer of Excess Account Balance, or installments to the Retirement Fund in accordance with the Title 2, Division 1, Chapter 3, Article 1, of the Guam Administrative Rules, as amended. If such withdrawn portion of the member's account is not timely repaid in full to the Retirement Fund, then the service that otherwise would be credited under the Retirement Fund for service during the member's prior participation in the Retirement Fund shall be reduced to account for the service to which the withdrawal relates in accordance with rules, regulations, and procedures as may be promulgated or approved by the Board.

Section 8504. <u>Transfer of Member Accounts from Defined</u> <u>Contribution System; Transfer of Excess Account Balance, If Any</u>

- (a) In connection with credited service transferred from the Defined Contribution Retirement System to the Retirement Fund under Section 8503(d)(1), a member's Member Account balances in the Defined Contribution System shall be transferred to the Hybrid Retirement System in accordance with this Section.
- (b) An amount equal to the lesser of a member's: (1) Section 8208 and Section 8209.1(a) account balances, if any; or (2) actuarial cost of credited service, shall be transferred to the Hybrid Retirement System as set forth in this subsection 8504(b). The actuarial cost of credited service for a member transferring to the Hybrid Plan shall be funded first from the member's Section 8209.1(a) account, if any, and applied to the member's

Section 8164(a) Member's Contribution Reserve; any further amounts needed to fund up to the actuarial cost of credited service shall be funded next from the member's Section 8208 pre-tax account and applied to a pre-tax subaccount in the member's Section 8164(a) Member's Contribution Reserve. Excess Account Balance, if any, attributable to a member's Section 8209.1(a) account shall be transferred to the member's post-tax account in the Deferred Compensation Program, except for amounts designated by the member to be applied to repay prior partial withdrawals from the member's account in accordance with Section 8503(d)(3). Excess Account Balance, if any, attributable to a member's Section 8208 Member Contribution Account shall be transferred to the member's pre-tax account in the Deferred Compensation Program, except for amounts designated by the member to be applied to repay prior partial withdrawals from the member's account in accordance with Section 8503(d)(3).

(c) An amount equal to the member's Section 8209.1(b) account (Rollover Employer's Contributions from Section 8164(b), also referred to as the Transfer Incentive Reserve) shall be transferred to the member's pretax account in the Deferred Compensation Program, except for amounts designated by the member to be applied to repay prior partial withdrawals from the member's account in accordance with Section 8503(d)(3).

Section 8505. <u>Hybrid Plan Member Disability Retirement</u> <u>Annuity</u>

(a) Amount of Disability Retirement Annuity. Notwithstanding the otherwise applicable formula under Section 8125 or other successor provision, the amount of basic disability retirement annuity for a Hybrid Plan member under the Retirement Fund shall be fifty percent (50%) of average annual salary based on the average three (3) highest annual salaries received

the member during that member's years of credited service. For purposes of defining "salary" and "average annual salary" under Section 8104(i) and (j), respectively, with respect to the determination of the basic disability retirement annuity payable to a Hybrid Plan member, the term "salary" shall mean the member's base salary excluding all non-base compensation.

(b) <u>Automatic Increases in Annuity for Disability Retirement</u>
<u>Annuity</u>. Any Hybrid Plan member receiving a recomputed disability retirement annuity under the Retirement Fund shall receive each year on the anniversary date of the member's retirement or entitlement, an automatic sliding scale increase in the member's annual basic disability retirement annuity as applicable under the Retirement Fund pursuant to Section 8129 or other successor provision.

Section 8506. Hybrid Plan Member Death and Survivors Benefits

The death benefit and survivor annuity provisions in connection with a member's death under Sections 8131-8135 or other successor provisions shall be applicable to Hybrid Plan members in a manner no different than the application to members who are not Hybrid Plan members.

Section 8507. Hybrid Plan Member Contributions to Fund

The member contribution provisions under Section 8136 or other successor provision shall be applicable to Hybrid Plan members in a manner no different than the application to members who are not Hybrid Plan members. However, notwithstanding that the contributions by Hybrid Plan members are designated as member contributions and shall be administered as member contributions under Section 8136, such contributions shall be on a mandatory basis deducted from the member's base salary and paid by the employer in lieu of contributions by the member, and shall constitute pre-tax "pick-up" employer contributions for purposes of determining the income tax

treatment of such contributions under Section 414(h) of the United States Internal Revenue Code.

Section 8508. Deferred Compensation Program

In accordance with Section 8308, the employer shall deduct and credit Hybrid Plan member contributions under the Deferred Compensation Program in an amount equal to one percent (1%) of the member's base salary. However, notwithstanding that the contributions by Hybrid Plan members are designated and shall be administered as member contributions under Section 8308, such contributions shall be on a mandatory basis deducted from the member's base salary and paid by the employer in lieu of contributions by the member, and shall constitute pre-tax "pick-up" employer contributions for purposes of determining the income tax treatment of such contributions under Section 414(h) of the United States Internal Revenue Code."

SECTION 4. Rules and Regulations. No later than December 31, 2015, the Board of Trustees of the Retirement Fund shall approve such plan documents, rules, regulations, administrative procedures and forms at it may deem necessary and appropriate to implement the Hybrid Retirement System under this Article 5.

Guam is permitted by the Federal Government to enter into voluntary agreements with the Social Security Administration to extend Social Security coverage to Government of Guam employees, the Fund shall within ninety (90) days of such permission submit a plan to *I Liheslatura* and *I Maga Lahen Guahan* to incorporate social security as a component of retirement for employees who are not members of the Defined Benefit Plan within one year. Once submitted, the plan shall be subject to the approval *I Liheslatura*.

- SECTION 6. Effective Date. Except as otherwise provided herein, this Act 1 2 shall take effect upon enactment.
- SECTION 7. Severability. If any provision of this Act or its application to 3 any person or circumstance is found to be invalid or contrary to law, such invalidity 4 shall not affect other provisions or applications of this Act which can be given effect 5 without the invalid provisions or applications, and to this end the provisions of this 6 Act are severable.

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